



AGENZIA

ADM

EXCISE, CUSTOMS AND
MONOPOLIES AGENCY



ADM

L'AGENZIA DELLE **ACCISE, DOGANE E MONOPOLI**

WHO WE ARE

The **Agency of Excise, Customs and Monopolies (ADM)**, *ante litteram*, was established by a Royal Decree in 1853, in order to control taxation on manufacturing and consumption duties, customs duties and monopoly regimes.

ADM is a regulatory and surveillance authority, also responsible for imposing sanctions in the following sectors: energy products (miner oils, electricity, natural gas, LNG, coal), alcohol products, tobacco and related products, customs and public gaming. It assesses and collects duties and carries out investigations due to its customs, tax, currency and investigative police functions.



*Directorate General Building
Piazza Mastai 12, Rome*

OUR ORGANIZATION

ADM operates from more than 400 locations throughout the Italian territory, in ports, airports, inland terminals, main towns, border crossings and smaller islands, with more than **13,000 employees**, all Officers and Agents of Investigative Police. ADM employees are highly skilled and divided **into** the following **10 Professional Area**:



Engineering

(Engineers, Architects, Surveyors, Industrial experts)



Chemistry

(Chemists and Biologists)



Health

(Doctors and nurses)



Economic/financial

(Accountants, Auditors, Senior Tax Professionals, Analysts, Experts)



Legal

(Lawyers and Legal Advisers)



Information tech.

(IT experts, Mathematicians, Statistics and Physics Experts)



International

(International Relations Experts, Interpreters, Translato)



Administrative

(Administrative Operators and Assistants, Agents)



External relations

(Institutional Relations Experts, Communication and Events)



Support

(Drivers, Bowmen, Mechanics, Canteen Services Operators)

ADM employees wear a uniform, with insignia and metal plate, showing their specific professional skills.



LEGAL STATUS

ADM is a public sector legal person referring to the Ministry of Economy and Finance and monitored by the Court of auditors. Its activity is ruled by the provisions in the founding decree, the statutes and the rules ADM issues by virtue of its autonomy.

 ADM works following AGENCY's model, based on three principles:

● STRUCTURAL UNBUNDLING

ADM is **responsible for technical-operational activities**, in compliance with policy guidelines provided by the **Government**.

● AUTONOMY

ADM **adopts the organizational solutions** deemed most appropriate and **manages resources** (at financial, organizational and staff levels) needed to achieve its strategic objectives.

● CONTRACT SYSTEM

i Relations between ADM and the Ministry of Economy and Finance are ruled by a specific Agreement, in compliance with Art. 59 of legislative decree N° 300/1999.

GENERAL PRINCIPLES OF ORGANIZATION AND WORK

ORGANIZZAZIONE

 **LEGALITY, TRANSPARENCY AND IMPARTIALITY OF THE ADMINISTRATIVE ACTION**

DECENTRALIZATION OF OPERATIONAL RESPONSIBILITIES 

 **SIMPLIFICATION OF RELATIONS WITH USERS**

FIGHT AGAINST TAX AND NON-TAX VIOLATIONS AND INFRINGEMENTS 

 **RESULT-ORIENTED MANAGEMENT**

MONITORING AND ASSESSING RESULTS 

 **FACILITATING ACCESS TO SERVICES**

FLEXIBLE MANAGEMENT OF SERVICES 

THE MISSION

The Agency, being in charge of the areas of Excise, Customs and Monopolies, pursues 4 general objectives



1

.....
Support and fostering of economic growth

2

.....
Protection of Italy's and EU financial interests

3

.....
Overseer of the State

4

.....
Public health and safety protection

-
- by facilitating the movement of goods and value, both digital and non-digital, in international trade and the operation of the alcohol, tobacco, energy and gambling supply chains;
 - by ensuring, in the same fields, the interests of the Treasury by assessing and collecting duties as well as by supervising operators in the aforementioned sectors, also through checks carried out by its own chemical laboratories;
 - by being in charge, in matters of competence, of fighting tax evasion and fraud, exercising powers of customs, tax, currency and judicial police.

DISTINGUISHING FEATURES



Antifraud and control activities

ADM adopts risk management and intelligence models to prevent and combat tax evasion and extra-tax offenses concerning the traffic of goods and currency, including digital ones, in the supply chains of alcohol, mineral oils, electricity, natural gas, gambling, tobacco and similar products. It carries out controls and investigations also cooperating with Police Forces, international bodies and mandated Court Authorities, even at EU and accounting level.

Fight against illegal gaming



ADM chairs the “Committee for Prevention and Repression of Illegal Gaming and the Protection of Youth (Co.PRe.G.I.)”, playing an important role in coordinating the police forces for enforcement activities in the territory. Moreover, it is a permanent member of the “Information Unit for Sporting Bets” (UISS) in order to protect the sports world and that of its derivative products, such as betting, from collusive match-fixing agreements.



Fight against counterfeiting

ADM carries out surveillance, repression and awareness activities to fight counterfeiting of goods and services and protect the «Made in Italy» through actions, collaborations and initiatives, including itinerant ones (see the Glass House), aimed at encouraging consumers to be more conscious and secure when purchasing.

Chemical laboratories



ADM manages the state chemical laboratories supporting surveillance and anti-fraud activities, in the areas of Excise, Customs and Monopolies for the supervision of commercial exchanges at the spaces and customs lines and concerning the supply chains of energy products, alcohol, tobacco and similar products, for the protection of public health and safety.



International perspective

ADM's international vocation is “genetic”. Its officials are frequently engaged across borders, including at some Italian embassies (ADM attaché). ADM collaborates with European and international bodies and with similar administrations of the EU and third countries. Moreover, it manages the activities of the European programs (e.g. Customs, Fiscalis, Taiex, etc.) and participates in transnationals twinning projects and in cooperation and technical assistance projects.

Services and customs duties, taxation and excise duties in the energy, alcohol, tobacco and gaming supply chain



ADM is responsible for ascertaining and collecting taxes assigned to the state budget and collects the European Union's own resources. It manages the authorizations, services and grants relating to Excise, Customs and Monopolies and verifies the fulfillment of administrative and tax obligations by supervised entities and other operators.



Management of seized assets

ADM manages assets seized as a consequence of violations in the areas of Excise, Customs and Monopolies, or entrusted by other Administrations or by the Judicial Authority. It takes care of the administrative procedures, with reference to the use of the same assets, their forced sale or transfer to the benefit of other entities or Administrations. In addition, ADM is involved in the research, recovery and disposal of boats used by migrants to reach Italian shores once they have been released by the Judicial Authority.

Technological innovation



ADM is active in the digital transformation process through the re-engineering of processes in the areas of Excise, Customs and Monopolies and in related services to users. Innovation plays a key role in the performance of supervisory and control functions, promoting interoperability in all areas of competence with institutions and economic operators.

GOVERNMENT AND ADM

ADM is a government Agency depending from several Ministries at different levels in the activities carried out in the excise duties, customs and state monopolies sector.

MINISTRY OF ECONOMICS AND FINANCE

It monitors ADM's work. Their relationships are ruled by a three-year Ministry of economics and finance Convention defining the activities as to missions, objectives and resources allocated. ADM cooperates with Guardia di Finanza, in their respective field of competence.

It interacts with ADM for the latter's reform and modernization policies, assisting in its transformation processes. It defines the national collective bargaining concerning legal and economic condition of the personnel.

MINISTRY OF PUBLIC ADMINISTRATION(*)

MINISTRY OF FOREIGN AFFAIRS AND OF INTERNATIONAL COOPERATION

It interacts with ADM in order to promote the Italian export, to protect Made in Italy and to issue authorizations for the handling of goods. ADM is one of the signatory administrations of the «Patto per l'Export» ("Pact for Export") and is present in some Italian embassies abroad (ADM attachés). ADM's cooperation is very important, in particular with the Ministry's UAMA Unit for Authorization of Military Materials.

It interacts with ADM concerning port logistics, freight areas in the "Highways of the Sea" project ». ADM cooperates with Guardia Costiera (Coast Guard) through both ADM's Single Window of Controls (SUDoCo) and the European Maritime Single Window environment (EMSWe), in the activities of customs clearance in sea and of fishing monitoring. Moreover, ADM cooperates, within its competences, with Ports' Authorities, through TAAP ("Tavoli Autorità Agenzia sui Porti ("Tables Authority Agency on Ports").

MINISTRY OF INFRASTRUCTURES AND OF SUSTAINABLE MOBILITY

MINISTRY OF ECOLOGIC TRANSITION

It interacts with ADM for authorization of strategic plants in the sector of mineral oils and for authorizations to sell natural gas and electric energy to final consumers. ADM monitors import – export of energy products and of fossil sources, and controls must stocks. ADM is member of the Committee on biofuels and monitors obligations concerning placing of products in the market.

It interacts with ADM in the fight against criminal organizations and illegal trafficking including, inter alia, narcotic drugs, in cooperation with DCSA (Central Directorate of Anti-drugs Services), waste and medicines. In these sectors, ADM cooperates with Police Forces in order to synergies in training, information and investigation analysis, also as member of the UISS (Information Unit for Sporting Bets).

MINISTRY OF HOME AFFAIRS

MINISTRY OF HEALTH

It interacts with ADM for monitoring tobacco products, alcohols and gaming for protection of public health also through Chemical Laboratories. Through ADM's Single Customs Windows of Controls (SUDoCo) it interacts with veterinary Offices for Community obligations (UVAC) and Phytosanitary Controls in Border Control Points (PCF) for the purposes of health and hygiene controls at borders.

It interacts with ADM for activities concerning the control of the market and protection of consumers, in particular safety and security of imported products and fight against piracy and counterfeiting, also with the help of chemical laboratories. It also interacts for the protection of the industrial property by protecting Made in Italy products and fighting the «Italian sounding».

MINISTRY OF ECONOMIC DEVELOPMENT

MINISTRY OF DEFENSE

It interacts with ADM for the implementation of the “National plan on military mobility”, ensuring synergies with NATO for the control and handling of weapons and related materials and hazardous goods, through the Secretary General for Defense and Armed Forces. ADM cooperates with Difesa Servizi SpA for the promotion of its own activities and brands.

It interacts with ADM in order to control trade of agri-food products and to check certifications, also with the help of chemical laboratories. ADM cooperates to the development of the horse-racing sector by managing the related sport bets.

MINISTRY OF FOOD AND AGRICULTURAL POLICIES AND FORESTRY

DEPARTMENT OF SECURITY INTELLIGENCE (DIS)

It interacts with ADM, within their competences, on the activities of intelligence for security, including cyber security, and on strategic intelligence analysis thanks to a continuous cooperation with AISE (Agency for intelligence and external security) and AISI (Agency for intelligence and internal security).

It interacts with ADM in order to fight against illegal national and international trafficking of cultural properties, fake artworks, to protect the cultural heritage and copyright, helping in the development of customs procedures regulating the handling of artwork.

MINISTRY OF CULTURE

MINISTRY OF TOURISM

It interacts with ADM in order to enhance the national heritage and in particular the coasts, removing wrecks used by migrants and fighting against illegal removal of sands, stones and shells from beaches.

It interacts with ADM for the prevention and fight against illegal acts threatening sports activities, sharing ADM's intelligence on betting flows and on other sporting games, and also participating in specific Bodies and in their related fight against corruption in sport.

MINISTRY OF SPORT (*)

(*) Body of the Presidency of Council of Ministers.

ADM INTERNATIONAL DIMENSION

EUROPEAN UNION COUNCIL

EU Council is the main political EU body. It negotiates and adopts legislative act, coordinates the Member States' policies, determines the common security and foreign policies, signs international agreements and adopts the EU budget. ADM participates in some EU Council's working groups within its competences.

The Commission helps to define the EU overall strategy, propose new legislative acts and Union policies, monitors their implementation and manages the budget.

ADM cooperates with the Commission through EU working groups committees. Moreover, the Commission can count on ENDS (Seconded National Experts) appointed among ADM's officers, considering their specific experience and skills.

EUROPEAN COMMISSION

WORLD CUSTOMS ORGANIZATION (WCO)

WCO is an intergovernmental independent body. Its mission is to improve efficiency and effectiveness of customs administrations. ADM, as the Italian Customs Authority, is one of the founder members (4th November 1952) and works with WCO to fight against counterfeiting, piracy as well as for the development of global standards for the harmonization and simplification of customs procedures.

NATO is an international institution whose Member Countries in Europe and Northern America meet for mutual consultation and cooperation in security and defense matters.

ADM cooperates with NATO by accelerating and simplifying activities and timing concerning the international handling of military materials.

NORTH ATLANTIC TREATY ORGANIZATION (NATO)

EUROPEAN PUBLIC PROSECUTOR'S OFFICE (EPPO)

EPPO is the independent EU Public Prosecutor's Office responsible for investigating and prosecuting violations against EU financial interests, such as smuggling and transnational VAT frauds. It cooperates with ADM in the investigations needed to fight against crimes committed by criminal organizations.

OLAF is a body within the European Commission charged with developing anti-fraud policies, investigating frauds against the EU budget, corruption cases and serious misconduct of European institutions.

ADM cooperates with OLAF in its anti-fraud activities in order to protect both the market and consumers, fighting, inter alia, EU frauds in excise duties sector and VAT, counterfeiting and smuggling of tobacco products.

EUROPEAN ANTI-FRAUD OFFICE (OLAF)

UNITED NATIONS ECONOMIC COMMISSION FOR EUROPE (UNECE)

UNECE is one of the five regional UN Commissions, promoting pan-european economic integration. ADM participates in the working group on TIR (Transport International Routier) Convention, a system of international customs transit applied to transport of goods.

Between 2005 and 2022, **ADM** has participated in 24 twinning projects with strategically important Countries for Italian trade, as well as in multilateral cooperation projects with a particular focus on Balkan area, proving to be one of the most active Italian public administrations on the international on the international scene.

Thanks to its recognized experience in capacity building activities, ADM has also participated in the preparing technical assistance projects in customs matters prepared by the International Monetary Fund. Moreover, it cooperates with the World Bank, participating with its own experts in cooperation projects with Countries of the Mediterranean Area.



ADM FOR THE INSTITUTIONS OF THE STATE

PUBLIC PROSECUTORS' OFFICES

Public Prosecutors' main tasks are the prosecution of the criminal actions, the surveillance of compliance with laws, the prompt and proper administration of justice, the protection of civil rights, with a particular social or economic relevance, and enforcement of infringers. They cooperate with ADM's functions of customs, tax, currency and investigative police within ADM's competences.

Police Forces are the military and civil law enforcements bodies dealing with both protection of public order, public security, and prevention and repression of unlawful conducts. They interact with ADM based upon their respective specializations, providing, inter alia, their armed support and their canine units.

POLICE FORCES

AGENCIES FOR INTELLIGENCE AND EXTERNAL (AISE) AND INTERNAL (AISI) SECURITY

The Agencies for intelligence and security carry out operational investigations to be used in the intelligence strategic analysis dealt with by DIS. AISE looks for intelligence to be used for the purposes of national security, against threats coming from abroad; AISI is responsible for protecting the internal security. ADM cooperates with AISE and AISI also in international operations conducted by bodies of investigation and intelligence concerning matters where ADM is competent.

DNA is the body coordinating Local Public Prosecutors' offices with powers of surveillance, control, to assume responsibility and of initiative in investigations. DNA is supported by ADM helping to assess, on its own initiative or mandated by Court authorities, crimes dealing with the customs matters in Italy, through its officers and agents of investigative police.

ANTIMAFIA AND ANTI-TERRORISM NATIONAL DIRECTORATE (DNA)

FINANCIAL INTELLIGENCE UNIT (UIF)

UIF is the Financial Intelligence Unit of Banca d'Italia. It takes part in an international network of counterpart organizations dealing with transnational money laundering. It cooperates with ADM to improve the activities of prevention and fight against money laundering, financing of terrorism and cross-border circulation of cash and other valuables.

DIA is an body within Ministry of Home Affairs, responsible for investigations concerning mafia criminal organizations. DIA and ADM, within their respective competences, share information, training activities and best practices, even at technological level concerning analysis of Big Data, in order to support a continuous coordination aimed at fighting more effectively against criminal organizations.

ANTIMAFIA INVESTIGATIVE DIRECTORATE (DIA)

STATE ATTORNEY GENERAL

It is the legal body in charge of legal advice and defense duties of the State Administrations in all contentious procedures.

It interacts with ADM for the definition of procedural strategies and statements of defense in litigation procedures, including supranational, civil, criminal and administrative ones. The Attorney provides opinions on interpretative issues of a general or specific nature as well, supporting ADM in strategic choices and in the implementation of legal decisions.

The Public Prosecutor Department represents the Public Prosecutor before the judge accountant and acts to protect the state's tax interests by pursuing the administrative-accounting offenses for the protection of public assets.

It relies on ADM for the implementation of the investigative powers relating to tax damage profiles concerning the administration of taxes managed by the Agency.

COURT OF AUDITORS PUBLIC PROSECUTOR DEPARTMENT

AGENCY FOR NATIONAL CYBERSECURITY (ACN)

Having inspection and sanctioning functions, ACN protects national interests in cyberspace, ensuring the development of the national cybersecurity strategy.

It interacts with ADM, in the areas of competence, for the realization of a perimeter of cyber adequacy in order to ensure security and cyber resilience for the digital development of regulated markets.

PGS (Attorney General's Office for sports) is the CONI (Italian Olympic Committee) institution responsible for the coordination and surveillance of all activities protecting the legality in sports events.

It cooperates with ADM in order to ensure regularity of sport events, by exchanging information provided by Federal Attorney General's Offices and by UISS of the Ministry of Interior. Actually, ADM has created the Sporting Bets Analysis Group, intended to fight against match fixing and money laundering in the gaming sector.

PROCURA GENERALE DELLO SPORT (PGS)

ISTITUTO NAZIONALE DI STATISTICA (ISTAT)

ISTAT is a public research organization in charge of the production and communication of official statistics, analysis and previsions in economic, social and environmental fields.

It interacts with ADM which, through the SIsistema STATistico Nazionale, provides official statistics in matters of competence. ADM participates in quality circles for the definition of the statistical offer as well, in order to contribute to the National Statistics Plan.

ART is an independent administrative authority that regulates the services of public utility in the transport sector, including those relating to conditions of access to infrastructures, criteria for setting tariffs, fees and tolls, the quality of transport services and the rights of passengers in all modes of transport.

It collaborates with ADM on the matters of supervision and control related to logistics. Moreover, the Authority avails itself of the collaboration of ADM which provides inspection supervision support in the context of transport regulation and access to infrastructures.

TRANSPORT REGULATING AUTHORITY (ART)

NATIONAL CIVIL AVIATION BODY (ENAC)

ENAC acts as a single authority for technical regulation, certification, surveillance and control in the civil aviation sector in Italy. It shares certain interests with ADM regarding the control of goods and passengers circulating on the territory and the strategic planning of national mobility.

AIFA works for the protection of the right to health, access to innovative medicines and orphan drugs for rare diseases, the safe use of medicines and investment in development of the pharmaceutical sector. It interacts with ADM in the fight against the illegal trafficking of pharmaceutical products through verifications of their own chemical laboratories as well.

ITALIAN MEDICINE AGENCY (AIFA)

HIGHER HEALTH INSTITUTE (ISS)

ISS is the technical-scientific body of the National Health Service which carries out analytical checks, assessments and inspections on cosmetics, medicines, food and phytosanitary products. It collaborates with ADM for checks related to public health protection in matters falling within the competence of the Agency including as well laboratory analysis on samples taken by ADM referring to possible vaccines or biologically active substances.

ENAV S.p.A., controlled by MEF, manages air traffic in Italy ensuring the safety and timekeeping of flights, under the supervision of the Ministry of Sustainable Infrastructure and Mobility and ENAC, the national regulator. It collaborates with ADM to ensure legality in the air routes to and from airports.

NATIONAL COMPANY FOR EN-ROUTE ASSISTANCE (ENAV)

BANCA D'ITALIA

Banca d'Italia is the central bank of the Italian Republic. It collaborates with ADM for the realization of research projects of common interest. In particular, ADM provides information relating to the import and export of goods which are useful for the development of instrumental analysis in order to maintain the country's monetary and financial stability, of competence of Banca d'Italia.

ADM interacts with other bodies, institutions and associations including:

Autorità Garante della Concorrenza e del Mercato (AGCM), Autorità di Regolazione per Energia Reti e Ambiente (ARERA), CONI, Sport e salute SpA, Conferenza Stato Regioni, il Consiglio Nazionale delle Ricerche (CNR), Conferenza dei Rettori delle Università italiane (CRUI), l'Associazione nazionale dei comuni italiani (ANCI).

Moreover, ADM interacts with specific associations in matters of competence through Open Hearing with the aim of updating the regulations in force.

MAIN STATISTICS OF THE AGENCY

The main statistics of the Agency are expressed in average values for the three-year period 2019-2021.

	 Energy Products	 Natural Gas	 Electric Energy	 Alcoholic products	 Tobacco	 Gaming	 Customs	TOTAL
	REVENUE							
TAXATION	24.58 bn €	3.26 bn €	2.63 bn €	1.34 bn €	14.14 bn €	9.00 bn €	15.64 bn €	70.19 bn €
	EXTRA-REVENUE							
VIGILANCE	109.8 mln €	41.68 mln €	46.45 mln €	14.26 mln €	24.79 mln €	45.90 mln €	1,515.65 mln €	1.8 bn €



ADM SOCIAL SCOPE



The Agency, exponent of the First sector as a regulatory and supervisory authority of over 350,000 subjects (i.e. the Second sector), has launched new projects aimed at establishing, in a logic of promotion and development of the Country, a strong link with the third sector on issues of disability, discrimination in the workplace and social policies.

«**Dimensione sociale**» is the initiative developed to build a bridge between the second and third sectors; an annual call for proposals collects "social" projects that ADM proposes to its institutional interlocutors so that they can support their financing.



The ADM DG Marcello Minenna during the ribbon cutting of the "Dimensione Sociale" initiative of ADM, in the presence of Giusy Versace, Cesare Bocci, Sister Paola and Mgr. Claudio Maria Celli.

«Disegniamo la Fortuna» is a competition dedicated to artists with disabilities who will see their works evaluated by an exceptional jury and represented on Italian Lottery tickets.

Below is ADM DG Marcello Minenna with the Artistic Commissions of «Disegniamo la fortuna» editions 2021 and 2022, both chaired by Gianni Letta.



2021 Art Commission composed of Pierfrancesco Favino, Claudio Baglioni, Milly Carlucci, Renzo Arbore, Stefano Boeri, Cristiana Collu and Patrizia Sandretto Re Rebaudengo.



2022 Art Commission composed of Cesare Bocci, Stefano Boeri, Milly Carlucci, Cristiana Collu, Pino Maddaloni, Giulio Rapetti Mogol, Vincenzo Salemme, Patrizia Sandretto Re Rebaudengo, Marco Tardelli and Carlo Verdone.

«**Metamorfofi**» is an inclusion project realized in cooperation with the Casa dello Spirito e delle Arti (House of Spirit and Arts) and with the Dipartimento dell'Amministrazione Penitenziaria (Department of Penitentiary Administration).

Thanks to «Metamorfofi», wood from boats abandoned by migrants (statutorily retrieved and disposed of by ADM once the Judicial Authority releases such boats) was provided to inmates of the Casa di Reclusione di Milano-Opera penitentiary, who handcrafted and continue to handcraft unique musical instruments, symbol of redemption and rebirth, among which a violin blessed by the Holy Father. That violin, with other instruments, will be played by the future “Orchestra del mare” (“Orchestra of the Sea”) which will play various symphonies all over the world, including the “canto del legno” (Song of the Wood) composed *ad hoc* by Maestro Nicola Piovani.

This initiative was awarded the Representation Medal by the President of the Italian Republic for its high social and legality value and was also described in a short film presented at the 79th Venice International Film Festival and at the Rome Film Fest 2022.



The first wooden violin “Violino del Mare” (“Violin from the sea”), created with wood from boats bringing migrants to Lampedusa island.



79th Venice International Film Festival - Presentation of the Metamorfosi project described in a 15' short film made by ADM and Venezia Ginko Film.

The project was promoted by Arnaldo Mosca Mondadori, President of the Foundation, Marcello Minenna, ADM Director General and Carlo Renoldi, Head of the Dipartimento Amministrazione Penitenziaria.

ADM Director General stated:

“The contribution to the **Metamorfosi** project is a source of great pride for ADM. And it witnesses how the synergy among State institutions can always represent an added value, in particular when they support awareness-raising and solidarity initiatives”.







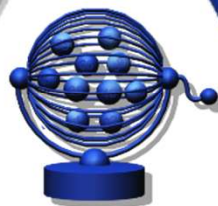
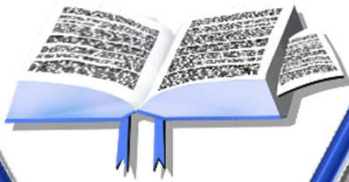




AGENZIA

ADDM

EXCISE, CUSTOMS AND MONOPOLIES AGENCY



18

53

NEC SPE NEC METU